

**MINUTES OF THE MEETING OF THE GREATER MANCHESTER
COMBINED AUTHORITY, HELD ON FRIDAY 24 FEBRUARY 2017 AT
WIGAN TOWN HALL**

GM INTERIM MAYOR	Tony Lloyd (in the Chair)
BOLTON COUNCIL	Councillor Cliff Morris
BURY COUNCIL	Councillor Rishi Shori
MANCHESTER CC	Councillor Richard Leese
OLDHAM COUNCIL	Councillor Jean Stretton
ROCHDALE MBC	Councillor Richard Farnell
SALFORD CC	City Mayor Paul Dennett
STOCKPORT MBC	Councillor Alex Ganotis
TAMESIDE MBC	Councillor Kieran Quinn
TRAFFORD COUNCIL	Councillor Alex Williams
WIGAN COUNCIL	Councillor Peter Smith

JOINT BOARDS AND OTHER MEMBERS IN ATTENDANCE

GMF&RS	Councillor David Acton
GMWDA	Councillor Nigel Murphy
TfGMC	Councillor Andrew Fender

OFFICERS IN ATTENDANCE

Margaret Asquith	Bolton Council
Pat Jones-Greenhalgh	Bury Council
Geoff Little	Manchester CC
Carolyn Wilkins	Oldham Council
Steve Rumbelow	Rochdale MBC
Jim Taylor	Salford CC
Eamonn Boylan	Stockport MBC
Steven Pleasant	Tameside MBC
Theresa Grant	Trafford Council
Donna Hall	Wigan Council
Ian Hopkins	GM Police
Peter O'Reilly	GM Fire & Rescue Service
Bob Morris	Transport for Greater Manchester

Mark Hughes
Adam Allen
Liz Treacy
Richard Paver
Andrew Lightfoot
Julie Connor
Sylvia Welsh
Paul Harris

Manchester Growth Hub
Office of the Police & Crime Commissioner
GMCA Monitoring Officer
GMCA Treasurer
Deputy Head of the Paid Service
Head of GMIST
GM Integrated Support Team
GM Integrated Support Team

28/17 APOLOGIES

Apologies for absence were received and noted from Councillor Sean Anstee (Trafford). Councillor Alex Williams was in attendance in Councillor Anstee's absence. Apologies were also received and noted from Mike Owen (Bury) and Jon Lamonte (TfGM).

29/17 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

a) Photo Call

Leaders and Chief Executives were reminded that a photo call in support of the #BeliveinHer initiative was to take place at the rise of the GMCA meetings.

30/17 DECLARATIONS OF INTEREST

There were no declarations of interest made by a Member in respect of any item on the agenda.

31/17 MINUTES OF THE GMCA MEETING HELD ON 27 JANUARY 2017

The minutes of the GMCA meeting, held on 27 January 2017 were submitted for consideration.

RESOLVED/-

That the minutes of the GMCA meeting, held on 27 January 2017 be approved as a correct record.

32/17 FORWARD PLAN OF STRATEGIC DECISIONS OF GMCA

Consideration was given to a report advising members of those strategic decisions that were to be considered by the GMCA over the forthcoming months.

RESOLVED/-

That the Forward Plan of Strategic Decisions be noted,

33/17 MINUTES OF THE GM LEP HELD ON 10 FEBRUARY 2017

The Minutes of the Greater Manchester Local Enterprise Partnership held on 10 February 2017 were submitted for information.

RESOLVED/-

That the minutes of the GM Local Enterprise Partnership held on 10 February 2017 be noted.

34/17 ESTABLISHMENT OF AN INDEPENDENT REMUNERATION PANEL

Tony Lloyd, GM Interim Mayor, introduced a report which provided a briefing for Members on the current and prospective position concerning members' allowances and to propose that the Monitoring Officer be given delegated authority to establish, in accordance with relevant statutory provisions, an Independent Remuneration Panel.

Members noted that the Remuneration Panel will be independent of any political members and would be established in line with current statute.

RESOLVED/-

1. That the current and prospective position in respect of members' allowances be noted.
2. That authority be delegated to the GMCA Monitoring Officer the power, in consultation with the Interim Mayor, to establish, in accordance with relevant statutory provisions, an independent remuneration panel to make recommendations to the GMCA and to constituent councils in respect of allowances payable to:
 - a) Members appointed to the GMCA;
 - b) The Mayor of the GMCA; and
 - c) Members of committees and sub-committees of the GMCA.

35/17 APPOINTMENT OF GMCA RETURNING OFFICER

Liz Treacy, GMCA Monitoring Officer, presented a report which proposed the appointment of Sir Howard Bernstein as the Combined Authority Returning Officer until 31 March 2017, with that appointment passing to Eamonn Boylan from 1 April 2017.

RESOLVED/-

1. That the appointment of Sir Howard Bernstein as the Combined Authority Returning Officer for elections of a Greater Manchester Combined Authority Mayor, until 31 March 2017 (inclusive) be agreed.

2. That the appointment of Eamonn Boylan, as GMCA Head of Paid Service as the Combined Authority Returning Officer for elections of a Greater Manchester Combined Authority Mayor, with effect from 1 April 2017 be agreed.

36/17 APPOINTMENT OF GMCA EXTERNAL AUDITORS

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report which informed Members that the Local Audit and Accountability Act 2014 (the Act) at Section 7 states that a “relevant authority must appoint a local auditor to audit its accounts for a financial year not later than 31 December in the preceding financial year.” Members noted that current auditor contracts have been extended for 12 months and therefore, the appointment of an auditor for the Combined Authority must be completed by 31 December 2017 for the audit year 2018/19.

Members noted that at its meeting on 20th January, the GMCA Audit Committee considered a report and of the GMCA Treasurer regarding the decision by the Public Sector Audit Appointments Ltd Board (PSAAL) on the weighting to be attributed to Social Value in the contract award process and on the subsequent discussion by Greater Manchester Treasurers.

Extensive discussions with PSAAL had taken place over recent months, and Treasurers had been advised that a weighting in the tender evaluation of 5% would be attributed to Social Value and that it would be a discrete category rather than a smaller proportion within the Quality Assessment. Members noted that whilst this weighting was disappointing, it was felt that GM lobbying had been successful in getting this matter recognised as a relevant criterion and that the benefits of joining a collective procurement approach were apparent, both in terms of greater buying power and in minimizing the ongoing overhead of running a GM specific procurement process and contract monitoring through a GM Independent Audit Panel.

Members noted that for this reason, GM Treasurers have recommended to their respective Councils that they should each join the PSAAL collective procurement. In addition, the GMCA Audit Committee, having considered the discussion with PSAAL and the recommendation from Treasurers, agreed to recommend that the GMCA should also join the PSAAL sector-led procurement.

RESOLVED/-

That the recommendation of the GMCA/AGMA Audit Committee that the Combined Authority agrees to opt in to the sector-led PSAAL national procurement process be endorsed.

37/17 GMCA CODE OF CORPORATE GOVERNANCE

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report which presented Members with a new Code of Corporate Governance. Members noted that this new Code presented the Greater Manchester Combined Authority's (GMCA) arrangements for the current year only, and was responding to the substantially changed arrangements of the new CIPFA *Local Governance framework* published in 2016.

Members noted that this report was considered by the GMCA and AGMA Joint Audit Committee at its meeting on 20th January 2017 and resolved to recommend that the GMCA should adopt this new Code of Corporate Governance.

Councillor Quinn noted that 2016-17 is an important year for the GMCA as it prepares to take on significant new powers devolved from government, as set out in a series of devolution agreements. Members will recognise that the future governance of the combined area of Greater Manchester is currently subject to a series of Parliamentary Orders which will set out the new powers of the GMCA and the elected mayor (implementing GM's devolution agreements). The GMCA's new powers will come into force on 1 April 2017, and the mayoral powers on 8 April 2017. A new code for the GMCA will be produced in April 2017.

RESOLVED/-

That the adoption of this new Code of Corporate Governance for the Greater Manchester Combined Authority, as set out in the report, be agreed.

38/17 CHANGING LIVES THROUGH SPORT & PHYSICAL ACTIVITY

Councillor Peter Smith, Portfolio Lead for Health and Social Care, introduced a report which provided the GMCA with an update on the progress of work following the signing of the Memorandum of Understanding in July 2016 between the between Sport England, the GMCA and the NHS and seeking agreement to progress with the development of an Expression of Interest from Greater Manchester to Bid for the local delivery pilots scheme.

RESOLVED/-

1. That it be agreed that the GMCA sign off the mandate to move forward with a Greater Manchester Bid to the local delivery pilot investment stream.
2. That it be agreed that GreaterSport be mandated by GMCA to facilitate the connection between the GM Health and Social Care Partnership, the GMCA and the physical activity and sport sector and support production of the Expression of Interest (EOI).

- 3 That the GM Reform Board be requested to advise on and oversee the development of the Expression of Interest.

39/17 GREATER MANCHESTER BREXIT MONITOR

Councillor Richard Leese, Portfolio Lead for Economic Strategy, introduced a report which updated Members on the key economic and policy developments in relation to the UK's decision to leave the European Union (EU). The latest edition of the monthly Greater Manchester Brexit Monitor is attached to provide a real-time view of the economic and policy impact of Brexit.

Members noted that although there was a degree of cautious optimism by GM firms, the full impact of Brexit was yet to be felt.

RESOLVED/-

That the February Brexit Monitor, as set out Appendix 1 to the report, be noted.

40/17 INDUSTRIAL STRATEGY – DEVELOPING A GREATER MANCHESTER RESPONSE

Councillor Richard Leese, Portfolio Lead for Economic Strategy, introduced a report which updated Members on the Government's national industrial strategy consultation document published on the 23rd January. It outlines a suggested process for developing a comprehensive Greater Manchester response to the national industrial strategy aligned to the GMS refresh process. He said that developing a strategy was positive and in particular the stronger focus on Place was welcome. Our response still needs to be strong however to ensure that the Strategy remains aligned to our GM priorities and moves away from the silo approach of "one sector one place".

RESOLVED/-

1. That it be noted that the consultation on the national industrial strategy is now on-going and the summary of key GM issues identified in this report.
2. That the development of the GM response as set out in section 4 to the report be agreed and that authority be delegated to sign off for GM's response to the portfolio leads as set out in para 4.5 to the report .

41/17 GREATER MANCHESTER STRATEGY – CONSULTATION DRAFT

Tony Lloyd, GM Interim Mayor, introduced a report which presented a first draft of the refreshed Greater Manchester Strategy (GMS). Members noted that the GMS, originally produced in 2009 and revised in 2013, had been redeveloped to ensure that it reflects the things that GM residents, businesses and partners have identified as important to them through the public

conversation conducted throughout December 2016 and early January 2017. Members also noted that the refreshed GMS also repositions Greater Manchester's strategic approach in the light of changes at a global, national and local level.

The report sought the GMCA endorsement of the draft GMS as a basis for beginning Phase 2 of the GM Strategy public conversation and proposed arrangements for the next phase of consultation are detailed in the report.

In welcoming the work on the refresh of the GMS, a Member suggested that the consultation process be deferred until after May 2017 to enable the Elected GM Mayor to oversee the development of the Strategy. In supporting this amendment, a Member recognised the need include links with Health and Social Care Plan to reflect the good work already going on in the districts and align the GMS with other GM and district work streams.

RESOLVED/-

1. That the draft GMS attached at Annex A to the report, be noted.
2. That it be agreed that the public consultation on the GMS be deferred until after the May 2017 Election to allow the GM Elected Mayor to oversee its development.

42/17 GROWTH DEAL – ROUND 3

Councillor Richard Leese, Portfolio Lead for Economic Strategy, introduced a report which informed Members that in 2016, local areas were invited to submit proposals for the third round of Local Growth Fund Deals, against a national pot of £1.8billion. Members noted that in the light of uncertainty regarding the impact of Brexit, and the future of the GM ESIF programme, GM submitted a proposal for £566.1m, with a reduced programme proposal of £410.051m. On 23rd January 2017, Government confirmed GM's third Local Growth Deal allocation would be £130.08m, the highest allocation in the North.

Members noted that this report now set out details of the revised Growth Deal 3 priorities as agreed by GM Local Enterprise Partnership (GMLEP) at its meeting on 10th February 2017.

RESOLVED/-

1. That the Local Growth Fund Growth Deal 3 allocation for Greater Manchester be noted:
2. That the revised Local Growth Fund Growth Deal 3 priorities and spend approved by GM LEP on 10th February 2017 be endorsed.
3. That it be agreed that the GMCA Treasurer/Monitoring officer should finalise the terms of individual grant agreements.

**43/17 LOCAL GROWTH FUND – GROWTH DEAL 3:
INTERNATIONAL SCREEN SCHOOL MANCHESTER**

Councillor Richard Leese, Portfolio Lead for Economic Strategy, provided Members with details on the International Screen School Manchester (ISSM) and outlines the way in which it will work and the impact it will have. The £15m Growth Deal 3 grant agreed by GM LEP will match the contribution being made by Manchester Metropolitan University.

Members noted that together this funding will be used to establish a new centre for business skills and innovation on Corridor Manchester, that will benefit the whole of the GM creative and digital supply chain.

RESOLVED/-

1. That the proposed plans and timescale for the development of the ISSM.
2. That the GM LEP approval of a grant of £15m of Local Growth Deal Funding 3, matched with £15m from Manchester Metropolitan University to develop the ISSM be endorsed.
3. That it be agreed that the GMCA Treasurer and Monitoring Officers should finalise the terms of the grant agreement.

**44/17 LOCAL GROWTH FUND – PANKHURST CENTRE FOR
HEALTH, TECHNOLOGY AND INNOVATION**

Councillor Richard Leese, Portfolio Lead for Economic Strategy, introduced a report which sought Members endorsement of the Greater Manchester Local Growth Fund Round 3 priorities agreed by GM LEP on 10th February included a grant of £5m for Phase One preparatory work on the Pankhurst Centre. The Pankhurst Centre will be aimed at driving innovation in health, by strengthening the local science asset base.

Members noted that the grant of £5m of Growth Deal 3 funding would ensure that Phase One preparatory work could be commenced for the Pankhurst Centre (including, design, surveys, legal fees, and limited refurbishment of premises). This would ensure the Pankhurst Centre would be well positioned to bid for further significant funding from the new £2bn Industrial Strategy Challenge Fund (ISCF) to fully establish the facility. However, if such initial work is not funded and carried out then the Pankhurst will not be ready to seek further funds from the ISCF.

RESOLVED/-

1. That the proposed plans and timescale for the development of the Pankhurst be noted.

2. That the GM LEP approval of a grant of £5m of Local Growth Deal Funding 3 to support the project be endorsed.
3. That it be agreed that the GMCA Treasurer and Monitoring Officers be granted delegated authority to finalise the terms of the grant agreement, subject to approved business plan.

45/17 LOCAL GROWTH FUND 3 TRANSPORT FUNDING SETTLEMENT

Tony Lloyd, GM Interim Mayor and Portfolio Lead for Transport, sought the agreement of the Combined Authority to defer the consideration of this item.

RESOLVED/-

That the Local Growth Fund 3 Transport Funding Settlement report be deferred.

46/17 GREATER MANCHESTER LOCAL GROWTH DEAL - TAMESIDE INTERCHANGE – FULL APPROVAL AND FUNDING DRAW DOWN

Tony Lloyd, GM Interim Mayor and Portfolio Lead for Transport, introduced a report which informed the Combined Authority of the outcome of the recently completed Gateway Review for Tameside Interchange (Ashton-under-Lyne), which recommend to Members that this project be granted Full Approval and sought the remaining budget of £31.82 million to be released from the Local Growth Deal to enable the delivery of the works.

RESOLVED/-

1. That full approval for the Tameside Interchange (Ashton-under-Lyne) project, as set out in the report, be agreed.
2. That the release of funding of £31.82 million from the Local Growth Deal to enable the delivery of the scheme to progress, as set out in the report, be approved.

47/17 HIGH SPEED RAIL 2 ROUTE UPDATE AND CONSULTATION RESPONSE

Tony Lloyd, GM Interim Mayor and Portfolio Lead for Transport, introduced a report which set out the key changes to the Phase 2b network within GM and the proposed GMCA consultation response, which needs to be submitted by 9 March 2017.

A Member noted that the relocation of the Network Rail rolling stock depot from Golborne to Crewe needed to be revisited.

The works around Piccadilly Station regarding Northern Powerhouse Rail were important for both HS2 and local rail services. In addition, Members reiterated that although HS2 services would not stop at Stockport, it remained an important station for local rail services.

RESOLVED/-

1. That the approach to responding to the HS2 route refinement consultation as set out in the report be approved.
2. That authority be delegated to Tony Lloyd, GM Interim Mayor and Lead for Transport and the Chief Executive TfGM, to submit the consultation response to HS2.

**48/17 GREATER MANCHESTER PUBLIC SECTOR
APPRENTICESHIP APPROACH**

Councillor Alex Williams, Deputy Portfolio Lead for Skills & Employment, introduced a report which builds on the paper received by Leaders in December 2016, and set out a clear direction of travel for the work to maximise the opportunities the Apprenticeship levy brings for the public sector and describes the key work streams required to support individual public sector organisations and develop a GM Public Sector Apprenticeship Approach.

RESOLVED/-

1. That the content of the MoU be agreed for discussion and sign off.
2. That the update and the issues raised including difficulty in completing workforce development plans and likely underutilisation of digital vouchers in the first instance be noted.
3. That the recommendation to invest in additional workforce planning support for the Public Sector be approved.
4. That the recommendations to the GMCA to work towards a minimum set of terms and conditions for apprentices (including salary) and support the further financial impacting work required across organisations be noted.
5. That the recommendation to explore the development of an enhanced provider supplier list for providers delivering apprenticeship training and assessment to GM's public sector organisations to ensure GM's values & beliefs are embedded in all apprenticeships be agreed.
6. That the proposed governance alignment within the MoU between work/skills; Health and Social Care Partnership, Reform Board and Workforce Development Board be noted.

**49/17 DEVOLUTION OF THE ADULT EDUCATION BUDGET IN
GREATER MANCHESTER**

Councillor Alex Williams, Deputy Portfolio Lead for Skills and Employment, introduced a report which provided Members with an update on the progress made in relation to the devolution of the Adult Education Budget (AEB) in Greater Manchester, highlighted particular matters for consideration, areas in which action was required and set out the timetable for activity. These matters were in preparation for a devolved AEB from 2018/19.

Members noted that following the Brexit referendum vote, restructuring of the machinery of government and an ensuing Cabinet reshuffle were undertaken which expanded the Department for Education (DfE) remit to encompass skills, Higher Education and apprenticeships. These changes in Central Government, have led to slippage in the timeline of the Government agencies regarding information about AEB Devolution, whilst proposals to take forward the devolution process (as developed by the Skills Funding Agency) were to be considered by the new Secretary of State with work needed locally to ensure that effective and efficient devolution of AEB continues to take place on an ongoing basis.

A Member stressed the point that the aim here was to achieve better outcomes for the GM economy and its people, it was not about institutions.

RESOLVED/-

1. That the update and the issues raised be noted.
2. That the support of key officers in taking forward discussions within Greater Manchester, and with the Skills Funding Agency, around the processes and future resources needed to implement AEB devolution be agreed.
3. That it be agreed to support the principle that future funding decisions taken by GMCA for AEB implementation/delivery will be directly linked to achieving the priorities in the Greater Manchester Outcomes Framework to meet the economic needs of individuals and employers.

**50/17 GREATER MANCHESTER DIGITAL TALENT AND SKILLS
PROGRAMME**

Councillor Alex Williams, Deputy Portfolio Lead for Skills and Employment, introduced a report which presented Members with a proposal for a GM Digital Talent and Skills Programme. This will realise GM's digital ambition through a holistic approach that addresses challenges relating to talent, skills, apprenticeships & inclusion.

GMCA approval was sought to invest £2m of existing Skills Capital LGF monies into revenue funding over three years to deliver a Digital Talent & Skills Programme across GM.

RESOLVED/-

1. That expenditure of £2m over three years from the existing Local Growth Fund allocation for Skills Capital for the delivery of a GM Digital Talent & Skills Programmes, subject to the GMCA Treasurer being able to identify suitable revenue funds to substitute for the identified LGF capital funding be approved.
2. That authority be delegated to the GMCA Treasurer, in consultation with the Lead Member for Investment Strategy and Finance, to finalise the details of the funding.
3. That authority be delegated to the Lead Chief Executive for Skills and Employment to approve changes to the programme as may be required for delivery.

51/17 GREATER MANCHESTER INVESTMENT FRAMEWORK UPDATES

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report that sought the approval of Greater Manchester Combined Authority for a loan to Forrest. Members noted that the investment will be made up from recycled monies.

Members also noted that the report provides an update on AppLearn Ltd and Incorporate Travel Management.

Members agreed to take the commercially sensitive Part B report at Item 26 on the agenda as read whilst considering the report.

RESOLVED/-

1. That the project funding application by Forrest (loan of £2,000,000) be given conditional approval and progress to due diligence be agreed.
2. That authority be delegated to the GMCA Treasurer and Monitoring Officers to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loan at a) above.

52/17 EXCLUSION OF PRESS AND PUBLIC

Members noted that as the commercially sensitive information was taken as read during the consideration of Greater Manchester Investment Framework Update (Minute 51/17) and for this reason was not considered in Part B of the Agenda.

**53/17 GREATER MANCHESTER INVESTMENT FRAMEWORK AND
CONDITIONAL PROJECT APPROVAL**

CLERK'S NOTE: This item was considered in support of the Part A Greater Manchester Investment Project Update report (Minute 51/17).

